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NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 DODE-00 NSC-10 SS-20 EB-11 IO-14 ACDA-19 OIC-04

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TO SECSTATE WASHDC PRIORITY 3131

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CORRECTED COPY (PARA FIVE)

E.O. 11652: GDS
TAGS: PFOR, NATO
SUBJECT: DRAFT NAC MINISTERIAL COMMUNIQUE

REF: STATE 233444

SUMMARY: SENIOR POLADS ON DECEMBER 5 REVIEWED I.S. PRELIMINARY DRAFT NAC MINISTERIAL COMMUNIQUE, FOLLOWING WHICH I.S. ISSUED INTERIM TEXT BELOW, PENDING FINAL DRAFTING SESSION EVENING OF DECEMBER 10 AND SUBMISSION TO MINISTERS MORNING OF DECEMBER 11. RE BLANK PARAGRAPH ON BURDENSHARING, U.S. REP SAID, IN HIS VIEW, LANGUAGE SHOULD BE ALONG LINES READ OUT BY RUMSFELD IN DECEMBER 3 NAC FOR DPC COMMUNIQUE (REF A). CHAIRMAN, SUPPORTED BY OTHER DELS SAID FURTHER DISCUSSION OF BURDENSHARING PARA SHOULD AWAIT ISSUANCE OF DPC COMMUNIQUE ON DECEMBER 8. UNLESS OTHERWISE ADVISED, WE WILL PRESS FOR LANGUAGE ALONG LINES OF REF A IN NAC COMMUNIQUE "AT 15," WITHFallback CONSISTING OF: (1) PARAPHRASE OF BURDENSHARING LANGUAGE FROM FRENCH DRAFT ATLANTIC DECLARATION IN PORTION OF NAC COMMUNIQUE ASCRIBED TO ALL MINISTERS; AND (2) INCORPORATION OF DPC COMMUNIQUE BURDENSHARING LANGUAGE INTO PORTION OF NAC COMMUNIQUE ASCRIBED ONLY TO COUNTRIES THAT PARTICIPATE IN NATO'S INTEGRATED DEFENSE PROGRAM.

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END SUMMARY.

BEGIN TEXT OF DRAFT NAC COMMUNIQUE:

REVISED DRAFT FINAL COMMUNIQUE

1. THE NORTH ATLANTIC COUNCIL MET IN MINISTERIAL SESSION
IN BRUSSELS ON 10TH AND 11TH DECEMBER, 1973.

2. MINISTERS CONSIDERED INTERNATIONAL DEVELOPMENTS SINCE
THEIR PREVIOUS MEETING IN JUNE. THEY DREW ENCOURAGEMENT FROM
THE CONTINUING DEVELOPMENT OF EAST/WEST CONTACT OVER A WIDE FIELD,
BOTH BILATERAL AND MULTILATERAL. THEY RECOGNIZED, HOWEVER, THAT
SOME RECENT EVENTS HAD ALSO SERVED TO UNDERLINE THE FRAGILITY
OF INTERNATIONAL PEACE, AND MADE MORE CLEAR THAN EVER THE
IMPORTANCE FOR THE ALLIANCE OF MAINTAINING TO THE FULL ITS
DEFENSIVE AND DETERRENT MILITARY CAPACITY.

3. MINISTERS RECALLED THEIR DECISION IN JUNE TO EXAMINE
THE RELATIONSHIPS BETWEEN THE COUNTRIES OF THE ALLIANCE IN THE
LIGHT OF THE PROFOUND CHANGES WHICH WERE TAKING PLACE IN EVERY
FIELD OF INTERNATIONAL ACTIVITY. THEY NOTED THAT CONSIDERABLE
PROGRESS HAD BEEN MADE TOWARDS AGREEMENT ON A JOINT STATEMENT
ON THIS SUBJECT. THEY AGREED THAT THIS WORK SHOULD BE PURSUED
TO A CONCLUSION AS A MATTER OF FIRST IMPORTANCE. THEY CONSIDERED
THAT SUCH A STATEMENT WOULD SERVE BOTH TO STRENGTHEN THE
SOLIDARITY OF THE ALLIANCE AND HELP TO GUIDE IT FOR THE FUTURE
IN ITS VITAL TASKS OF MAINTAINING PEACE, IMPROVING EAST/WEST
RELATIONS AND PROMITING GREATER SECURITY AND WELL-BEING.

4. MINISTERS REAFFIRMED THAT THE SOLIDARITY OF THE
ALLIANCE, AND THEREBY ITS SUCCESS IN ACHIEVING ITS AIMS,
DEPENDED UPON MAINTAINING THE FULLEST POSSIBLE EXCHANGE OF VIEWS
AND INFORMATION, AND CLOSE CONSULTATION AND CO-OPERATION ON ALL
PROBLEMS OF COMMON CONCERN.

5. MINISTERS REVIEWED EVENTS IN THE MIDDLE EAST. THEY
NOTED WITH SATISFACTION THE PROGRESS TOWARDS THE HOLDING OF
PEACE NEGOTIATIONS, AND EXPRESSED THEIR SUPPORT FOR THE ESTABLISH-
MENT OF A UN PEACEKEEPING FORCE. THEY REAFFIRMED THE SUPPORT
OF ALL THEIR GOVERNMENTS FOR THE RESOLUTIONS OF THE UN SECURITY
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COUNCIL AND THEY EXPRESSED THEIR OVER-RIDING CONCERN TO SEE A
JUST AND LASTING SETTLEMENT IN THE MIDDLE EAST, TAKING INTO
ACCOUNT THE INTERESTS OF ALL THE PARTIES. THEY WELCOMED ALL
EFFORTS DIRECTED TO THIS END, AND DECLARED THAT SUCH EFFORTS
WOULD HAVE THE FULL SUPPORT OF EACH OF THEIR GOVERNMENTS.
MINISTERS FURTHER TOOK NOTE OF THE REPORT BY THE COUNCIL IN
PERMANENT SESSION ON THE SITUATION IN THE MEDITERRANEAN
PREPARED ON THEIR INSTRUCTIONS GIVEN AT THEIR PREVIOUS MEETING.
MINISTERS INVITED THE COUNCIL IN PERMANENT SESSION TO CONTINUE
TO KEEP THE SITUATION UNDER REVIEW AND TO REPORT FURTHER.

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6. MINISTERS REVIEWED DEVELOPMENTS IN THE CONFERENCE ON SECURITY AND CO-OPERATION IN EUROPE. THEY NOTED THAT, FOLLOWING THE MINISTERIAL MEETING IN HELSINKI AT WHICH THE AGENDA FOR THE CONFERENCE HAD BEEN APPROVED, THE CAREFUL AND METHODICAL WORK WHICH HAD TAKEN PLACE THUS FAR IN GENEVA HAD BEEN SUCCESSFUL IN BRINGING ABOUT THE KIND OF THOROUGH EXAMINATION OF CONCRETE ISSUES WHICH, IN THEIR VIEW, WAS ESSENTIAL IF THE CONFERENCE WAS TO LEAD IN DUE COURSE TO SATISFACTORY RESULTS. THEY REAFFIRMED THE DETERMINATION OF THEIR GOVERNMENTS TO CONTINUE TO PURSUE THE NEGOTIATIONS DILIGENTLY AND CONSTRUCTIVELY HAVING REGARD TO THE IMPORTANCE OF THE SUBJECTS UNDER DISCUSSION AND THEIR WIDE RANGE, COVERING SECURITY, ECONOMIC, SCIENTIFIC, TECHNOLOGICAL AND ENVIRONMENTAL CO-OPERATION, CO-OPERATION IN HUMANITARIAN AND OTHER FIELDS AND, IN PARTICULAR, IN THE FIELD OF HUMAN CONTACTS.

7. (PARAGRAPH ON GERMAN QUESTIONS).

8. MINISTERS REPRESENTING COUNTRIES WHICH PARTICIPATE IN NATO'S INTEGRATED DEFENCE PROGRAMME WELCOMED THE OPENING, ON 30TH OCTOBER, OF THE NEGOTIATIONS ON MUTUAL AND BALANCED FORCE REDUCTIONS PROPOSED BY THEM. THEY CONSIDERED A REPORT BY ALLIED NEGOTIATORS IN VIENNA, AND NOTED THAT THE TALKS WERE PROGRESSING IN A BUSINESSLIKE AND CONSTRUCTIVE SPIRIT WITH DUE REGARD TO THE CONFIDENTIAL

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COMPLEXITY OF THE SUBJECT MATTER. THEY REQUESTED THE COUNCIL IN PERMANENT SESSION TO CONTINUE TO STUDY AND ASSESS DEVELOPMENTS IN THE NEGOTIATIONS AND TO REPORT TO THEM ON THIS SUBJECT.

9. THESE MINISTERS RECALLED THAT, AS AGREED ON 28TH JUNE AT THE PREPARATORY CONSULTATIONS IN VIENNA, THE GENERAL

OBJECTIVE OF THE NEGOTIATIONS WOULD BE TO CONTRIBUTE TO A MORE STABLE RELATIONSHIP AND TO THE STRENGTHENING OF PEACE AND SECURITY IN EUROPE. THE PROPOSALS WHICH THE ALLIES HAD PUT FORWARD IN VIENNA WERE, THEREFORE, DESIGNED TO IMPROVE THE SECURITY SITUATION, AND WERE AIMED AT ACHIEVING AN AGREEMENT WHICH TAKES INTO ACCOUNT AND, SO FAR AS POSSIBLE MITIGATES THE DISPARITIES OF GEOGRAPHY AS WELL AS OF THE SIZE, CHARACTER AND DEPLOYMENT OF GROUND FORCES IN CENTRAL EUROPE. TO THIS END THE ALLIED NEGOTIATORS IN VIENNA HAVE PROPOSED THE ESTABLISHMENT OF APPROXIMATE PARITY BETWEEN THE TWO SIDES, IN THE FORM OF A COMMON CEILING FOR OVERALL GROUND FORCE MANPOWER ON EACH SIDE IN THE AREA OF REDUCTIONS TAKING INTO ACCOUNT COMBAT CAPABILITY. THEY HAVE ALSO PROPOSED A FIRST PHASE AGREEMENT PROVIDING FOR REDUCTIONS OF SOVIET AND US GROUND FORCES IN THE AREA. THESE MINISTERS REAFFIRMED THEIR RESOLVE, ON THE BASIS OF THE AGREED ALLIED APPROACH TO MUTUAL AND BALANCED FORCE REDUCTIONS, TO WORK FOR AN OUTCOME WHICH WAS BOTH BALANCED AND EQUITABLE, AND WHICH WOULD ENSURE UNDIMINISHED SECURITY FOR ALL PARTIES.

10. MINISTERS NOTED WITH APPROVAL THE CONTINUING EFFORTS UNDERTAKEN BY THE UNITED STATES WITH THE USSR IN SALT TWO TOWARD A PERMANENT AGREEMENT LIMITING STRATEGIC OFFENSIVE ARMS. THEY EXPRESSED SATISFACTION WITH THE BASIC PRINCIPLES OF NEGOTIATIONS ON THE FURTHER LIMITATION OF STRATEGIC OFFENSIVE ARMS SIGNED ON 21ST JUNE, 1973, INCLUDING THE RECOGNITION THEREIN OF EACH SIDE'S EQUAL SECURITY INTERESTS.

11. (PARAGRAPH ON BURDEN SHARING TO BE ADDED).

12. IN NOTING THE PROGRESS REPORTED BY THE CHAIRMAN OF THE COMMITTEE ON THE CHALLENGES OF MODERN SOCIETY (CCMS), MINISTERS WELCOMED THE START ON CO-OPERATION IN THE DEVELOPMENT OF SUPPLEMENTAL ENERGY SOURCES THROUGH THE USE OF SOLAR AND GEOTHERMAL ENERGY, AND IN THE DISPOSAL OF HAZARDOUS WASTES AND CONFIDENTIAL

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TOXIC INDUSTRIAL EFFLUENTS. MINISTERS APPROVED THE CCMS INTERNATIONAL ROAD SAFETY RESOLUTION, AND THE CCMS GUIDELINES ON NATIONAL PLANNING FOR REGIONAL DEVELOPMENT. MINISTERS EXPRESSED SATISFACTION AT THE PRACTICAL ACHIEVEMENTS OF CCMS IN CONFRONTING OTHER PROBLEMS OF MODERN SOCIETY, NOTABLY AIR AND WATER POLLUTION, HEALTH CARE, AND URBAN TRANSPORTATION.

13. THE NEXT MINISTERIAL MEETING OF THE NORTH ATLANTIC COUNCIL WILL BE HELD IN
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